Mojave Desert and Mountain Recycling
Joint Powers Authority

REGULAR MEETING
THURSDAY, AUGUST 13, 2026
10:30 A.M.

THIS MEETING WILL BE HELD IN PERSON & VIA TELECONFERENCE.

IN PERSON LOCATION:

Victorville City Hall
Training Room 1 – Upstairs
14343 Civic Drive
Victorville, CA 92392

TELECONFERENCE LOCATIONS:

City of Big Bear Lake: 39707 Big Bear Blvd., Big Bear Lake, CA 92315
City of Barstow: Council Room – 220 E. Mountain View St., Ste. A, Barstow, CA 92311
City of Adelanto: Council Chambers – 11600 Air Expressway, Adelanto, CA 92301

ALL MEETINGS ARE OPEN TO THE PUBLIC.

The Mojave Desert & Mountain Recycling Joint Powers Authority (MD&MRJPA) holds its meetings in public in accordance with the requirements of the Ralph M. Brown Act and its established policies and procedures.

Members of the public may submit comments electronically to the Board Secretary at iesquivel@victorvilleca.gov by 7:00 a.m. the morning of the meeting. Members of the public may also choose to submit a comment before or during the Public Comment Item of the meeting.

In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the Board Secretary at (760) 955-5210 or via email at iesquivel@victorvilleca.gov no later than 24 hours prior to the meeting.

TELECONFERENCE NOTICE:

Members of the Board may participate from the teleconference locations identified on this agenda in accordance with the Ralph M. Brown Act. Each teleconference location is open and accessible to the public, and members of the public shall have the opportunity to address the Board from any listed teleconference location.

Members of the public may attend and participate in the meeting remotely using the Zoom information below. Remote public access is provided as an additional means of participation and does not replace the public's right to attend at the in-person meeting location or any listed teleconference location.

To participate via teleconference, please sign in with the link below:

Join Zoom Meeting:

https://victorvilleca-gov.zoom.us/j/84386873117?pwd=douJM5Q0k59XThrrHyTasZ2JdHpwVC.1

***Directions for hyperlink: Right click on the link above, select 'Open Hyperlink' and it will take you directly to the meeting. If Passcode or Meeting ID are required, see below.

Meeting ID: 843 8687 3117
Passcode: JPA

Members of the public are invited to address the MD&MRJPA Board during the Public Comment period, which is held near the beginning of the meeting to provide an early opportunity for public participation on agendized and/or non-agendized matters within the Board's jurisdiction.

CALL TO ORDER AND ROLL CALL

PLEDGE

PUBLIC COMMENTS

1. **PUBLIC COMMENTS ON ITEMS OF INTEREST TO THE PUBLIC.**

CONSENT CALENDAR

2. **REQUEST TO APPROVE THE CONSENT CALENDAR AS FOLLOWS.** *Page 6*

A. Minutes of the Board Meeting held May 28, 2026.
B. Warrant Ratification for October 1, 2025, to December 31, 2025.
C. Warrant Ratification for January 1, 2026, to March 31, 2026.
D. Treasurer's Report – December 31, 2025.
E. Treasurer's Report – March 31, 2026.

RECOMMENDATION: Approve Consent Calendar.

PUBLIC HEARING ITEMS

NONE.

DISCUSSION/ACTION ITEMS

3. **FINANCIAL MANAGEMENT SERVICES WITH THE CITY OF VICTORVILLE.** *Page 16-18*

RECOMMENDATION: Authorize the transfer of Authority financial management services to the City of Victorville effective November 1, 2026.

4. **RESOLUTION 26-01: DESIGNATING A CONTROLLER AND TREASURER.** *Page 19*

RECOMMENDATION: Adopt Resolution 26-01, a Resolution of the Board of the Mojave Desert and Mountain Recycling Authority Designating a Controller and Treasurer.

5. **RESOLUTION 26-02: APPROVING BANK ACCOUNT SIGNATURES.** *Page 21*

RECOMMENDATION: Adopt Resolution 26-02, a Resolution of the Board of the Mojave Desert and Mountain Recycling Authority Approving Bank Account Signatures.

6. **UPDATED REGIONAL ORGANICS PROCUREMENT ADJUSTMENT.** *Page 23*

RECOMMENDATION: Updated regional procurement characterization, for discussion.

7. **PUBLIC ENTITY TORT REFORM.** *Page 26*

RECOMMENDATION: Authorize the Administrator to support liability tort reform as recommended by PERMA and CAJPA.

8. **SOLAR PANEL GLASS RECYCLING AND TEXTILE RECYCLING INFRASTRUCTURE.** *Page 27*

   RECOMMENDATION: Accept Draft Report and Authorize Modifications to CPSC Agreement to build local thrift store capacity for textile collection, repair, reuse and recycling.

9. **SENATE BILL 54: PLASTIC POLLUTION PREVENTION ACT UPDATES.** *Page 30*

   RECOMMENDATION: Update on Senate Bill 54 Implementation.

10. **SENATE BILL 54: CALIFORNIA PROGRAM PLAN.** *Page 31*

    RECOMMENDATION: Discussion of the initial Senate Bill 54 program plan.

11. **STATUS OF BOARD SUPPORTED LEGISLATION.** *Page 36*

    RECOMMENDATION: Update on active Board support legislation, no action needed.

BOARD MEMBER COMMENTS

12. **COMMENTS BY MEMBERS OF THE BOARD.** *Page 37*

DATE OF NEXT MEETING

THURSDAY, NOVEMBER 12, 2026

ADJOURNMENT

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Public Comments.

SUMMARY STATEMENT

Comments on items of interest to the Public.

RECOMMENDED ACTION

No recommended action.

PRESENTED BY		MEETING DATE	ITEM NUMBER
IVY ESQUIVEL		AUGUST 13, 2026	1

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Consent Calendar.

SUMMARY STATEMENT

Request to Approve the Consent Calendar as follows:

A. Minutes of the Board Meeting held May 28, 2026.
B. Warrant Ratification for October 1, 2025, to December 31, 2025.
C. Warrant Ratification for January 1, 2026, to March 31, 2026.
D. Treasurer's Report – December 31, 2025.
E. Treasurer's Report – March 31, 2026.

RECOMMENDED ACTION

Approve Consent Calendar.

PRESENTED BY		MEETING DATE	ITEM NUMBER
IVY ESQUIVEL		AUGUST 13, 2026	2

MINUTES

MOJAVE DESERT AND MOUNTAIN RECYCLING JPA
BOARD MEETING

10:30 A.M., THURSDAY, MAY 28, 2026
IN PERSON AT VICTORVILLE'S CITY HALL, TRAINING ROOM 1

JPA Board Members Present: Jeff Drozd (Yucca Valley), Christopher (CJ) Porter (1st District), McArthur Wright (29 Palms), Carmen Hernandez (Barstow), Larry Cusack (Apple Valley), Ellen Campbell (Needles), Tiffany Gaudin (Victorville), Daniel Ramos (Adelanto)

Others Present: John Davis (Administrator), Ivania Esquivel (Secretary), Richard Crockett (Burrtec), Benjamin Lucha (Victorville), Steven Delgado (Victorville), Frank Forbes (SB County), Kirk Kunihiro (ReCREATE Waste Collaborative), Natalie Lessa (ReCREATE Waste Collaborative), Taylor Hosey (SB County), Corrine Mora (Victorville), Juan Robinson (Victorville), Edwin Hernandez (Burrtec Waste)

Board Chair, Larry Cusack, called the meeting to order at 10:38 a.m. Roll call was conducted.

Christopher (CJ) Porter led the pledge of allegiance.

1. **Public Comments.**

   None.

2. **Consent Calendar.**
   A. Minutes of the Board Meeting held November 13, 2025.

   Recommendation: Approve Consent Calendar.

   Motion was made to approve the recommended action for the Consent Calendar item A.

   Moved: Christopher (CJ) Porter (San Bernardino County 1st District)
   Seconded: Jeff Drozd (Yucca Valley)

   Roll Call Vote.

Motion Passed: 8-0, with Board Member Kendi Segovia of Big Bear Lake absent.

Public Hearing Items.

None.

3. **JPA BOARD VICE-CHAIR.**

Recommendation: Board selects Vice-Chair. The Board's selection in the May meeting was Tiffany Gaudin (Victorville) as the Vice Chair.

Motion was made to approve the Board Vice-Chair selection.

Moved: Christopher (CJ) Porter (San Bernardino County 1st District)
Seconded: Ellen Campbell (Needles)

Roll Call Vote.

Motion Passed: 8-0, with Board Member Kendi Segovia of Big Bear absent.

4. **FISCAL YEAR 2026/2027 BUDGET.**

Recommendation: Approve FY 2026/2027 JPA Budget.

Motion was made to approve the recommended action.

Moved: Ellen Campbell (Needles)
Seconded: McArthur Wright (Twentynine Palms)

Roll Call Vote.

Motion Passed: 8-0, with Board Member Kendi Segovia of Big Bear absent.

5. **AMERICANS WITH DISABILITIES ACT (ADA).**

Recommendation: Adopt the Notice of Nondiscrimination on the Basis of Disability.

Motion was made to approve the recommended action.

Moved: Daniel Ramos (Adelanto)
Seconded: McArthur Wright (Twentynine Palms)

Roll Call Vote.

Motion Passed: 8-0, with Board Member Kendi Segovia of Big Bear absent.

6. **RECREATE WASTE COLLABORATIVE.**

Recommendation: Approve Contract CC26-01 with ReCREATE Waste Collaborative for Recycling Support Services.

Motion was made to approve the recommended action.

Moved: Ellen Campbell (Needles)
Seconded: Carmen Hernandez (Barstow)

Roll Call Vote.

Motion Passed: 8-0, with Board Member Kendi Segovia of Big Bear absent.

7. **REGIONAL ORGANICS CHARACTERIZATION RESULTS.**

Recommendation: Receive findings of regional organics characterization. No vote necessary; informational only.

8. **SENATE BILL 54 REGULATIONS.**

Recommendation: Update and discussion on SB 54 regulations. No vote necessary; informational only.

9. **SENATE BILL 54 PLAN.**

Recommendation: Information and discussion of the SB 54 plan process. No vote necessary; informational only.

10. **STATUS OF BOARD SUPPORTED LEGISLATION.**

Recommendation: Update on previously supported legislation. No vote necessary; informational only.

11. **LEGISLATION: MARKET DEVELOPMENT.**

Recommendation: Support Assembly Bill 1149 and Assembly Bill 2253.

Motion was made to approve the recommended action.

Moved: Ellen Campbell (Needles)
Seconded: McArthur Wright (Twentynine Palms)

Roll Call Vote.

Motion Passed: 8-0, with Board Member Kendi Segovia of Big Bear absent.

12. **LEGISLATION: NITROUS OXIDE.**

Recommendation: Support Senate Bill 936, Assembly Bill 2076, and Senate Bill 758.

Motion was made to approve the recommended action.

Moved: McArthur Wright (Twentynine Palms)
Seconded: Ellen Campbell (Needles)

Roll Call Vote.

Motion Passed: 8-0, with Board Member Kendi Segovia of Big Bear absent.

13. **COMMENTS BY THE MEMBERS OF THE BOARD.**

None.

Adjournment:

The Chair set the date of the next meeting for August 13, 2026. The meeting was adjourned at 11:47 a.m.

Larry Cusack
Chair

Ivy Esquivel
Secretary

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JPA
Warrant Listing: Oct 1, 2025 - December 31, 2025

2861	10/1/2025	Burrtec Waste Industries, Inc	August MRF Activity	7,374.30
2862	10/1/2025	Town of Apple Valley	August MRF Activity- Invoice #1931	540.50
2863	10/1/2025	City of Victorville	Q1 2026 Rent Disbursement	14,580.12
2864	10/1/2025	Town of Apple Valley	Q1 2026 Rent Disbursement	14,580.12
2865	10/6/2025	John Davis	September Services & Reimbursement	13,181.92
2866	10/7/2025	Erin Duckhorn	September Marketing Services- Invoice #5100125	3,094.00
2867	10/7/2025	Mobius Intelligence Systems, LLC	June Services- Invoice #4161	1,154.00
2868	10/7/2025	Mobius Intelligence Systems, LLC	July Services- Invoice #4169	1,336.33
2869	10/7/2025	Mobius Intelligence Systems, LLC	August Services- Invoice #4177	1,373.83
2870	10/7/2025	Mobius Intelligence Systems, LLC	September Services- Invoice #4199	1,298.83
2871	10/7/2025	John Davis	September Services & Reimbursement	129.99
2872	10/8/2025	High Desert Second Chance	Edible Food Recovery Program- September Invoice #0070	2,500.00
2873	10/8/2025	Cole Huber LLP Attorneys	Invoice # 2004641013- Brief Call With John Davis on 8/15/2025	60.00
2874	10/8/2025	Ivania Esquivel	CRRA Confernence Reimbursement	672.73
2875	10/8/2025	City of Victorville Environmental Programs Division	CRRA Confernence Reimbursement	1,767.74
2876	11/6/2025	Erin Duckhorn	October Marketing Services- Invoice #5110325	3,094.00
2877	11/6/2025	ReCREATE Waste Collaborative LLC	Waste Characterization Study Project- Invoice #1432	60,000.00
2878	11/6/2025	Burrtec Waste Industries, Inc	September MRF Activity	126,978.60
2879		VOID	VOID	-
2880	11/12/2025	John Davis	October Services & Reimbursement	13,169.05
2881	11/19/2025	High Desert Second Chance	Edible Food Recovery Program- October Invoice #0071	2,500.00
2882	11/19/2025	Jeff Drozd	3rd Qtr. Board Meeting	175.10
2883	11/19/2025	Larry Cusack	3rd Qtr. Board Meeting	87.60
2884	11/19/2025	McArthur Wright	3rd Qtr. Board Meeting	201.00
2885	11/19/2025	Kendi Segovia	3rd Qtr. Board Meeting	75.00
2886	11/19/2025	Carmen Hernandez	3rd Qtr. Board Meeting	75.00
2887	11/19/2025	Daniel Ramos	3rd Qtr. Board Meeting	75.00
2888	11/19/2025	Jeff Drozd	4th Qtr. Board Meeting	175.10
2889	11/19/2025	Ellen Campbell	4th Qtr. Board Meeting	322.80
2890	11/19/2025	Larry Cusack	4th Qtr. Board Meeting	87.60
2891	11/19/2025	McArthur Wright	4th Qtr. Board Meeting	201.00
2892	11/19/2025	Kendi Segovia	4th Qtr. Board Meeting	75.00
2893	11/19/2025	Carmen Hernandez	4th Qtr. Board Meeting	123.30
2894	12/3/2025	Burrtec Waste Industries, Inc	October MRF Activity	213,280.57
2895	12/3/2025	Erin Duckhorn	November Marketing Services- Invoice #5120125	3,094.00
2896	12/3/2025	John Davis	November Services & Reimbursement	13,195.42
2897	12/15/2025	San Bernardino County Dept. of Public Works	Reimbursement for CRRA Conference	5,223.57
2898	12/23/2025	Burrtec Waste Industries, Inc	November MRF Activity	155,773.93
			Total	661,627.05

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JPA
Warrant Listing: Jan 1, 2026 - March 31, 2026

2899	1/14/2026	John Davis	December Reimbursement
2900		VOID	void
2901	1/14/2026	Erin Duckhorn	December Marketing Services- Invoice #5010226
2902	2/5/2026	Erin Duckhorn	January Marketing Services- Invoice #5020226
2903	2/5/2026	Mobius Intelligence Systems, LLC	November Services- Invoice #4260
2904	2/5/2026	Mobius Intelligence Systems, LLC	December Services- Invoice #4269
2905		VOID	void
2906	2/5/2026	California Association of Recycling Market	Annual CARMDZ Membership Fee- Invoice #2025-01
2907	2/5/2026	Burrtec Waste Industries, Inc	December MRF Activity
2908		VOID	void
2909	3/5/2026	Erin Duckhorn	February Marketing Services- Invoice #5030226
2910	3/5/2026	Mobius Intelligence Systems, LLC	February 2026 Services
2911	3/5/2026	Mobius Intelligence Systems, LLC	October 2025 Services
2912	3/10/2026	John Davis	February Services & Reimbursement
2913	3/17/2026	ReCREATE Waste Collaborative LLC	Consulting Services Invoice #1483
2914	3/17/2026	Burrtec Waste Industries, Inc	January MRF Activity
			Total

13,161.59
-
3,094.00
3,094.00
1,388.51
1,484.83
-
200.00
259,727.23
-
3,094.00
1,304.77
1,838.97
14,467.10
4,500.00
163,190.16
470,545.16

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY
Treasurer's Report
As of December 31, 2025

Institution/Investment Type	Carrying Amount	Market Value		Interest Rate Yield	Maturity Date	Quarterly Comparisons of Carrying Amounts Sep-25	Jun-25	Mar-25	Dec-24
Funds under control of the Authority:									
Checking Account:									
JPA Administration	617,950.97	617,950.97	(1)	0.30%	On Demand	714,575.50	174,528.39	213,477.53	199,101.96
JPA Organics	0.00	0.00	(1)	0.30%	On Demand	0.00	0.00	0.00	0.00
MRF Administration	23,404.12	23,404.12	(1)	0.30%	On Demand	31,138.12	468,943.36	349,925.00	215,480.68
MRF Operations	(409,543.18)	(409,543.18)	(1)	0.30%	On Demand	(364,985.92)	77,977.11	(68,455.09)	(70,083.12)
Total funds under control of Authority	231,811.91	231,811.91				380,727.70	721,448.86	494,947.44	344,499.52

Source of Market Value Information:

(1) Desert Community Bank

I hereby certify that the investment activity for this reporting period conforms with the investment policy of the California Government Code Section 53601.
I also certify that there are adequate funds available to meet the budgeted and actual expenditures of the Mojave Desert & Mountain Integrated Waste Joint Powers Authority for the next six months.

Prepared by: Drake Davis

Suresh Malkani, Treasurer

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY
Treasurer's Report
As of March 31, 2026

Institution/Investment Type	Carrying Amount	Market Value		Interest Rate Yield	Maturity Date	Quarterly Comparisons of Carrying Amounts Dec-25	Sep-25	Jun-25	Mar-25
Funds under control of the Authority:									
Checking Account:									
JPA Administration	822,950.48	822,950.48	(1)	0.30%	On Demand	617,950.97	714,575.50	174,528.39	213,477.53
JPA Organics	0.00	0.00	(1)	0.30%	On Demand	0.00	0.00	0.00	0.00
MRF Administration	18,248.12	18,248.12	(1)	0.30%	On Demand	23,404.12	31,138.12	468,943.36	349,925.00
MRF Operations	(269,470.31)	(269,470.31)	(1)	0.30%	On Demand	(409,543.18)	(364,985.92)	77,977.11	(68,455.09)
Total funds under control of Authority	571,728.29	571,728.29				231,811.91	380,727.70	721,448.86	494,947.44

Source of Market Value Information:

(1) Desert Community Bank

I hereby certify that the investment activity for this reporting period conforms with the investment policy of the California Government Code Section 53601.
I also certify that there are adequate funds available to meet the budgeted and actual expenditures of the Mojave Desert & Mountain Integrated Waste Joint Powers Authority for the next six months.

08/05/26

Prepared by: Drake Davis

Suresh Malkani, Treasurer

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MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Financial Management Services with City of Victorville

SUMMARY STATEMENT

The City of Victorville provided financial management services to the Authority upon formation in 1992 and continued until 2009 when the Town of Apple Valley assumed that role. Victorville staff are prepared to resume the Authority's financial management and Apple Valley staff concur with the proposed transition. Apple Valley has compiled Fiscal Year (FY) 2022/2023, 2023/2024 and 2024/2025 financial statements in preparation for independent audits. Preparation of the financial statements for FY 2025/2026 is also underway. Fund transfer and management will occur effective November 1, 2026. Until that date, Apple Valley will continue providing financial management services to ensure uninterrupted financial operations and an orderly transition of responsibilities.

The JPA By-Laws provide that "the Authority shall be restricted in the exercises of its powers in the same manner as the City of Victorville is restricted in its exercise of similar powers." Returning financial management to Victorville is consistent with that covenant.

The By-Laws also provide for designation of a Controller and Treasurer, which is included as a separate agenda item. Another agenda item authorizes bank signatures. Both items effectively remove Apple Valley officials from those roles upon Victorville's assumption of the duties.

The following tasks are included in financial management services:

- Verifying and paying invoices
- Maintaining vendor W-9 forms
- Issuing annual 1099 forms
- Posting journal entries
- Verifying and reconciling the monthly MRF statement and invoice, including lease and capital improvement revenue
- Compiling and submitting member agency invoices
- Maintaining an invoice log to track payments and follow up
- Processing and delivering bank deposits
- Reconciling bank statements and making journal entries
- Updating the warrant register and treasurer's report
- Preparing JPA Board staff reports for warrants and treasurer
- Reconciling accounts and preparing financial statements for auditors
- Coordinating auditor review
- Preparing staff report for audit

Consistent with the existing arrangement with Apple Valley, Victorville will be reimbursed for costs incurred related to financial management services provided. For FY 2026/2027, the budgeted expense for such services will be split between Victorville and Apple Valley on a pro rata basis based on the number of months each organization was responsible for providing services. Following the transfer of services, Victorville will evaluate its cost for providing the financial management services outlined above and will present any resulting cost adjustment to the Executive Director. Any proposed adjustment will be presented to the JPA Board for consideration during the FY 2027/2028 budget process.

Apple Valley will remain responsible for coordinating the completion of independent audits on behalf of the JPA for FY 2022/2023 through 2025/2026. This responsibility includes responding to auditor requests and completing all work associated with those fiscal years. Victorville will become responsible for coordinating the independent audits beginning with FY 2026/2027. Following the transfer of services, the JPA will continue to contract for auditor services separate from Victorville and a separate bank account will be maintained. However, Victorville may transfer the Authority's bank account to another financial institution if determined to be beneficial for administrative efficiency and consistent with applicable Board authorizations and financial policies.

Additionally, Apple Valley will coordinate the transfer of all financial records, audit documentation, supporting workpapers, and any resulting audit recommendations to the Victorville upon completion of the FY 2025/2026 audit.

All financial management activities will continue to be performed in accordance with the JPA By-Laws, applicable Government Code requirements, and established internal control procedures. The transition will be coordinated between Apple Valley and Victorville to ensure continuity of financial operations, including accounts payable, banking, financial reporting, and audit support, without interruption of Authority services.

The proposed transfer provides for a coordinated transition of financial management responsibilities while maintaining continuity of financial operations, appropriate financial controls, reporting requirements, and audit coordination. Apple Valley will complete the preparation of the FY 2025/2026 financial statements and coordinate completion of the FY 2025/2026 independent audit activities before transferring all financial records and supporting documentation to Victorville. Effective November 1, 2026, Victorville will assume responsibility for the JPA's financial management services, including coordination of future independent audits. The proposed transfer is administrative in nature and will not affect services provided to member agencies or the Authority's contractual obligations. Staff recommends that the Board approve the transfer.

FISCAL IMPACT

There is no additional fiscal impact associated with the transfer of financial management services for FY 2026/2027. Budgeted financial management service costs will continue to be allocated between the Town of Apple Valley and the City of Victorville on a pro rata basis based on the period each agency provides services. Any future adjustment to the cost of providing financial management services will be presented to the JPA Board for consideration as part of the FY 2027/2028 budget process.

RECOMMENDED ACTION

Authorize the transfer of Authority financial management services to the City of Victorville effective November 1, 2026.

PRESENTED BY	FISCAL IMPACT	MEETING DATE	ITEM NUMBER
John Davis	No additional impacts	August 13, 2026	**3**

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Resolution 26-01 Designating a Controller and a Treasurer

SUMMARY STATEMENT

The Agreement establishing the Mojave Desert and Mountain Recycling Authority provides that the Board shall designate a Controller and Treasurer. Adopting this resolution provides that the City of Victorville Director of Finance is appointed as Authority Treasurer, and that the City of Victorville Assistant Director of Finance is appointed as Authority Controller.

The resolution shall become effective on November 1, 2026, concurrent with the transfer of the Authority's financial management services to the City of Victorville.

RECOMMENDED ACTION

Adopt Resolution 26-01, a Resolution of the Board of the Mojave Desert and Mountain Recycling Authority Designating a Controller and Treasurer.

PRESENTED BY	FISCAL IMPACT	MEETING DATE	ITEM NUMBER
John Davis	None	August 13, 2026	4

Resolution 26-01

Resolution of the Board of the Mojave Desert and Mountain Recycling Authority Designating a Controller and Treasurer

Whereas, the Agreement establishing the Mojave Desert and Mountain Recycling Authority provides that the Board shall designate a Controller and Treasurer; and

Whereas, the Board has determined that such appointments are necessary to properly manage the Authority's finances;

Now, therefore, be it resolved that the City of Victorville Director of Finance is appointed as Authority Treasurer with all powers and duties attendant thereto; and

Be it further resolved that the City of Victorville Assistant Director of Finance is appointed as Authority Controller with all powers and duties attendant thereto.

Be it further resolved that these designations shall become effective on November 1, 2026, concurrent with the transfer of the Authority's financial management services to the City of Victorville.,

Be it further resolved that these designations will remain in effect unless and until repealed by the Authority.

Date Adopted: August 13, 2026

Certified by __________________________________
Chair

____
Board Secretary

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Resolution 26-02 Approving Bank Account Signatures

SUMMARY STATEMENT

The Authority holds a checking account at Desert Community Bank. This resolution adds the Authority Treasurer and Controller as signatories along with the Administrator. Flagstar bank, DCB's owner, asks that individual names be specified in the authorization.

The resolution would take effect upon Victorville's acceptance of Authority financial management serces.

RECOMMENDED ACTION

Adopt Resolution 26-02, a Resolution of the Board of the Mojave Desert and Mountain Recycling Authority Approving Bank Account Signatures

PRESENTED BY	FISCAL IMPACT	MEETING DATE	ITEM NUMBER
John Davis	None	August 13, 2026	5

Resolution 26-02

Resolution of the Board of the Mojave Desert and Mountain Recycling Authority Approving Bank Account Signatures

Whereas, the Agreement establishing the Mojave Desert and Mountain Recycling Authority provides that the Board may adopt policies and procedures for the Authority; and

Whereas, the Board has determined the necessity to establish an Authority checking account; and

Whereas, two signatures are required for all checks drawn on the Authority account;

Therefore, the authorized signatures for the Authority account are:

The JPA Administrator (John Davis is the incumbent)
The JPA Treasurer (Asdghik Keyvanian is the incumbent)
The JPA Controller (Cristian Dominguez is the incumbent)

Be it further resolved that these authorizations become effective on November 1, 2026, concurrent with the transfer of the Authority's financial management services to the City of Victorville.,

Be it further resolved that these authorizations will remain in effect unless and until repealed by the Authority.

Date Adopted: August 13, 2026

Certified by ___________________________________
Chair

____
Board Secretary

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Updated Regional Organics Procurement Adjustment

SUMMARY STATEMENT

The Board received a report at its May 2026 meeting that showed results from the Authority's regional organics procurement characterization. CalRecycle finished its review and accepted revised adjustments that slightly reduced May's presented numbers. Adelanto, Apple Valley, Barstow, Twentynine Palms, Victorville, and Yucca Valley were included in the characterization. San Bernardino County must include its entire territory including the valley, so they were not included. Big Bear Lake and Needles are exempt from procurement.

The statewide procurement requirement is .08 tons per capita. The characterization showed reductions for each agency, ranging from .035 to .063 tons. Estimated organic product procurement costs show first year savings of $187,351. The total savings over the allowed five-year period would be close to $1 million.

	Adjusted Target	Reduction	Population	Savings @ $19/Ton
Adelanto	0.041	49%	36,652	$27,159
Apple Valley	0.047	41%	75,236	$47,173
Barstow	0.058	27%	24,727	$10,336
Twentynine Palms	0.035	56%	14,941	$12,775
Victorville	0.047	41%	139,680	$87,579
Yucca Valley	0.063	21%	21,798	$7,041
Region	0.0485	39%	313,034	$187,351

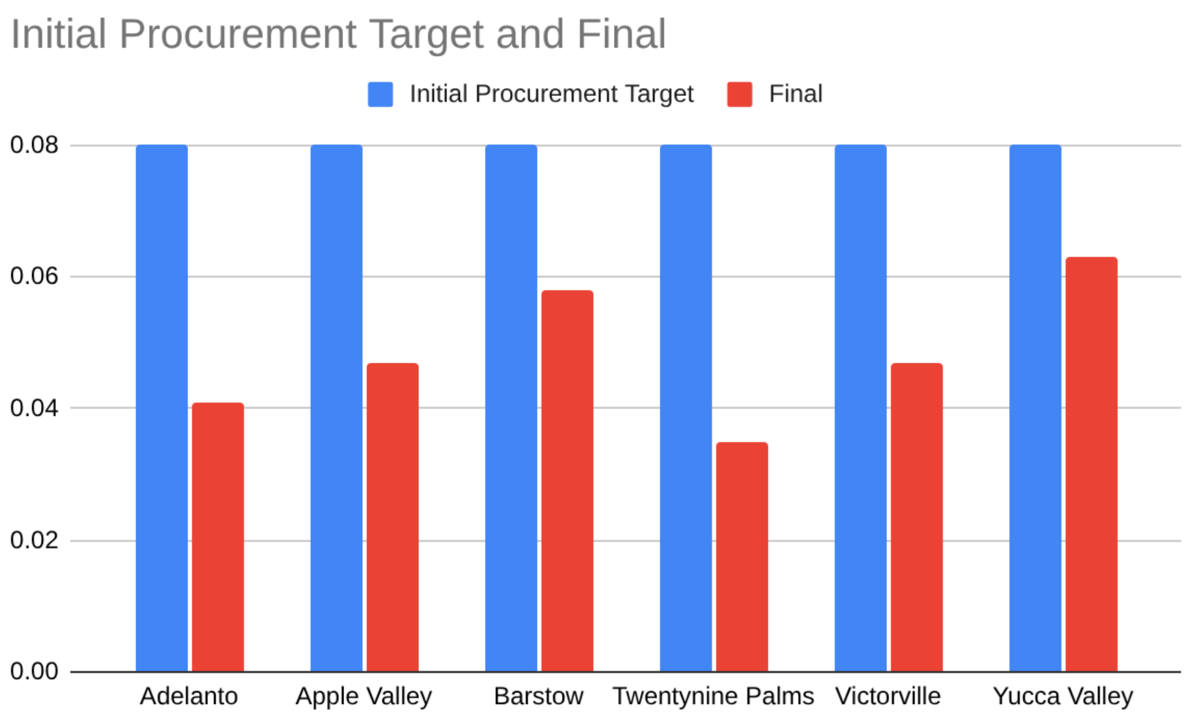
The Administrator has asked that CalRecycle staff reconsider their decision to use 2021 population to determine per capita procurement since the study was prepared in 2025. The regulations require that the most recent California Department of Finance population be used to calculate procurement.

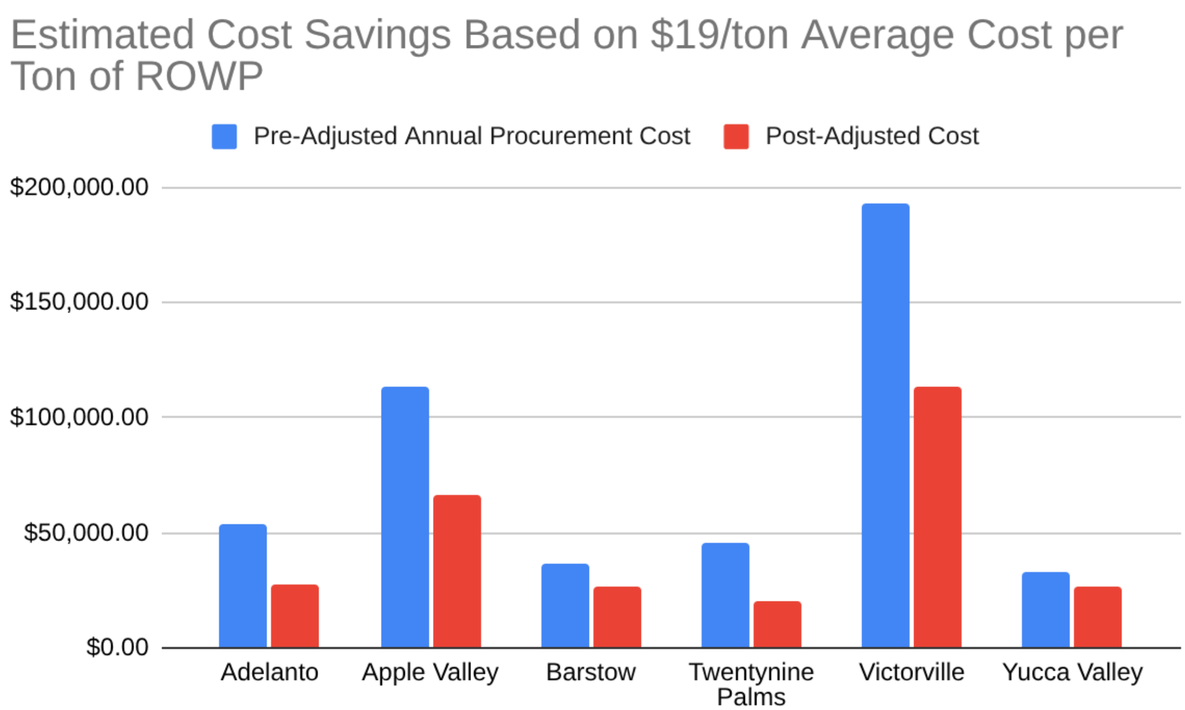
CalRecycle's original formula includes material classified as organic but not accepted for composting or eligible as procurement products. This includes treated and engineered wood, textiles, carpet and non-recyclable paper. The Authority's characterization demonstrated that 24% of organics was those non-recoverable materials. This is an emerging statewide policy issue.

RECOMMENDED ACTION

Updated regional procurement characterization, for discussion.

PRESENTED BY	FISCAL IMPACT	MEETING DATE	ITEM NUMBER
John Davis	$1 million savings over five years	August 13, 2026	6


Initial Procurement Target and Final
Initial Procurement Target
Final
0.08
0.06
0.04
0.02
0.00
Adelanto
Apple Valley
Barstow
Twentynine Palms
Victorville
Yucca Valley


Estimated Cost Savings Based on $19/ton Average Cost per Ton of ROWP
Pre-Adjusted Annual Procurement Cost
Post-Adjusted Cost
$200,000.00
$150,000.00
$100,000.00
$50,000.00
$0.00
Adelanto
Apple Valley
Barstow
Twentynine Palms
Victorville
Yucca Valley

	Non-Recoverable Organics Total %	Total Organics %	% Increase Due to Non-Recoverable
Adelanto	12.40%	53.19%	23%
Apple Valley	18.52%	59.65%	31%
Barstow	8.98%	62.59%	14%
Twentynine Palms	10.92%	50.64%	22%
Victorville	16.66%	55.72%	30%
Yucca Valley	14.24%	59.92%	24%

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Public Entity Tort Reform

SUMMARY STATEMENT

The Authority is a member of the Public Entity Risk Management Authority (PERMA), which provides liability and cyber insurance through its pooled coverage. PERMA participates in the California Association of Joint Powers Authorities (CAJPA) along with other insurance and risk management JPAs. The Authority's insurance costs have increased 74% in the last six years. The Authority has never received a claim, so all that increase is due to pooled loss retention and payments, and higher reinsurance and excess coverage cost.

CAJPA recently issued an analysis of public agency liability claims and losses from over 2,000 agencies. The most recent analysis showed that

- Claims have tripled in seven years (from $451M to $1.27B), with claims projected to reach $2.1B annually by 2027-28
- Claims filed against CA public entities increased 23% over ten years
- The number of claims over $1M increased by 66%
- The average dollar size of closed claims more than doubled
- Taxpayer dollars, paid to fund liability claim payments, tripled between 2018-19 and 2023-24
- Taxpayer dollars, paid to resolve large (over $1M) claims nearly quadrupled from 2017-18 to 2023-24

PERMA is asking that its members support CAJPA in its reform efforts, which include establishing maximum limitations on general damage payments and eliminating joint liability for economic damages.

RECOMMENDED ACTION

Authorize the Administrator to support liability tort reform as recommended by PERMA and CAJPA.

PRESENTED BY	**FISCAL IMPACT**	**MEETING DATE**	**ITEM NUMBER**
John Davis	Future liability reduction	August 13, 2026	7

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Solar Panel Glass Recycling and Textile Recycling Infrastructure

SUMMARY STATEMENT

The Authority contracted with the California Product Stewardship Council to carry out a solar panel glass recovery pilot program funded by CalRecycle's Recycling Market Development Zone Program. The project identified obstacles preventing glass recovery. Remaining funds should be directed toward local thrift stores' textile recycling capacity.

Solar panels have a thirty-year life expectancy, with increasing numbers replaced annually from commercial and residential installations. These panels contain valuable materials, with glass making up about 70% of their weight. Virgin solar panel glass is inexpensive to produce, and panels are engineered for durability with strong adhesives and hazardous substances, especially antimony (Sb), which clouds recycled glass manufacturing processes.

The Authority's project endeavored to send recycled solar glass to Shark Solutions, the Victorville windshield recycler whose parent company has experience recycling European solar panels using heat to remove laminated barriers. Mechanical recycling processes resulted in the glass being crushed into undesirable cullet instead of preserving whole sheets. Chemical testing found antimony levels between 0.17% and 0.3%, making glass unaccepted. The pilot demonstrated the need for design and process innovation and identified California regulations limiting the use of low-temperature heat processing.

The draft project recommendations include:

- Industry Changes to Product Labeling to list material content for pre-sorting
- California Regulatory Reform allowing controlled heating of whole glass sheets
- Infrastructure Subsidies with grants or tax credits for high-purity recycling facilities
- Research & Eco-Design to extract antimony and develop antimony-free panels
- Extended Producer Responsibility shifting financial and operational end-of-life burden from ratepayers to manufacturers

California is implementing a new statewide textile producer responsibility program https://calrecycle.ca.gov/epr/textiles/ Thrift stores will become part of industry funded collection, repair, reuse and recycling infrastructure beginning 2031. The remaining funds should be allocated to a new project building local thrift stores capacity.

RECOMMENDED ACTION

Accept Draft Report and Authorize Modifications to CPSC Agreement to build local thrift store capacity for textile collection, repair, reuse and recycling

PRESENTED BY	FISCAL IMPACT	MEETING DATE	ITEM NUMBER
John Davis	Estimate $18,000 CalRecycle funds	August 13, 2026	8

Fast Facts on Textile Waste

- Fashion drives 8% of global climate pollution
- Every second, a garbage truck of textiles is landfilled or burned
- Californians toss 1.2 million tons of textiles a year (3% of our waste)
- One polyester laundry load can shed 700,000 microplastics

California's Solution: Extended Producer Responsibility (EPR)

Holding industry accountable for textile waste, producers must:

- Fund and operate a statewide collection and management program
- Invest in reuse and repair
- Report results
- Pay fees that reward better design for reuse, repair, and recyclability

In the coming years, producers must provide convenient drop-off options in every California county.

A Smarter System for Textiles

Less Waste. More Repair, Reuse, and Recycling.

California's Responsible Textile Recovery Act

Visit the CalRecycle Textile Stewardship webpage

Sign up for email updates

CalRecycle

California's Textile Stewardship Program

What You Need to Know

CalRecycle

Textile Stewardship Program Requirements

Under the Responsible Textile Recovery Act (SB 707, Newman, Chapter 864, Statutes of 2024), producers must:

- Ensure collected textiles are reused, repaired, or recycled
- Provide incentives and grants for reuse, repair, and recycling infrastructure
- Minimize environmental and health impacts across the supply chain (water use, plastic pollution, harmful chemicals)

Covered Textiles and Apparel Include:

- Clothing/Accessories
- Curtains
- Fabric window coverings
- Knitted and woven accessories
- Towels
- Tapestries
- Tablecloths and napkins
- Blankets, linens, and pillows

See PRC sections 42984.3 (a), (i), and (ae).

Who Must Comply?

Producers of covered textiles and apparel must form and join a producer responsibility organization (PRO), an organization composed of producers that oversees and manages the program.

See PRC section 42984.4.

PRO Responsibilities

Summary of duties:

- Educate the public on proper textile management
- Conduct a statewide needs assessment (and update every 5 years)
- Set fees for producers and collect funds to administer the program
- Submit annual brand lists of covered products
- Develop and implement a program plan
- Meet performance standards
- Submit annual reports and maintain records
- Conduct annual financial audit
- Develop a contingency plan
- Report producer noncompliance to CalRecycle

See PRC sections 42984.6 to 42984.18.

Implementation Timeline

January 2026:
PRO applications due
March 2026:
CalRecycle approves a PRO
July 2026:
Producers join PRO by July 1
March 2027:
PRO completes initial needs assessment
July 2028:
CalRecycle adopts regulations (effective date no earlier than July 1, 2028)

Contact CalRecycle

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY			

AGENDA MATTER

SB 54: Plastic Pollution Prevention Act Updates

SUMMARY STATEMENT

CalRecycle opened an online portal to receive local agency extension and exemption applications when covered materials lack processing capacity or end markets. The Authority Administrator is working with other JPAs to prepare member agency responses.

As anticipated, litigation has been initiated to overturn aspects of SB 54. Three environmental groups filed in June, claiming that the final regulations overturned the statute by creating loopholes for permanent exclusion of packaging and allowing unauthorized technologies to qualify as recycling https://resource-recycling.com/policy-now/2026/06/05/oceana-nrdc-caw-sue-calrecycle-over-sb-54-regs/

Seven states Attorney Generals joined the National Association of Wholesale Distributors in another June federal court filing. They allege violations of constitutional protections include commerce clause and due process violations. The Wholesalers previously sued and secured a temporary injunction in Oregon, claiming that the state-designated producer organization should not set fees for a public program. The California litigation included claims that businesses in other states would be impacted because of SB 54's size and scope. The Oregon litigation went to trial in July but no ruling has been issued https://www.wastedive.com/news/state-attorneys-general-lawsuit-california-sb54-nebraska-national-association-wholesalers/823523/

A group of food, packaging and retail trade organizations won a July preliminary injunction against California's new recycling labeling law SB 343, which was scheduled to be effective October 4, 2026 and which effectively defined SB 54's initial covered materials list. CalRecycle published a list of materials that are collected by programs serving 60% of California population and sorted into defined streams by MRFs serving 60% of programs. The court found that four provisions are unconstitutionally vague under the Constitution's due process clause and raised concerns about vague labeling guidance violating First Amendment protections. However, the underlying collection and sorting provisions are separable from the other provisions and may inform SB 54 implementation. https://resource-recycling.com/recycling/2026/07/15/federal-judge-blocks-calif-truth-in-recycling-sb-343-enforcement/

RECOMMENDED ACTION

Update on SB 54 Implementation.

PRESENTED BY	FISCAL IMPACT	MEETING DATE	ITEM NUMBER
John Davis	Unknown	August 13, 2026	**9**

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

SB 54: California Program Plan

SUMMARY STATEMENT

Circular Action Alliance (CAA) submitted its draft program plan on June 15. The plan comprises twelve chapters and 358 pages. Comments are due by August 14 to be considered for inclusion in the revised plan due to CalRecycle in October. The plan is intended to be effective January 1, 2027 https://circularactionalliance.org/ca/program-plan-public-comment

The Authority Administrator will submit comments on Chapter 2 Reimbursement and Payment. Some key comments include:

- Local rate impacts are ignored in the draft and should be a basis for any payment/reimbursement decisions including disputes
- Dispute resolution only proposes mediation and binding arbitration, with no option for litigation (including joint party litigation). Statewide JPA administrators are discussing coordinated payment/reimbursement programs
- Covered material value should be covered by paying for the shortfall between MRF processing cost and sales revenue, including full transportation cost to end market. Payment can be reduced when value exceeds cost
- Administrative costs should recognize indirect costs payment to local jurisdictions

Chapter 3 Materials Strategy classifies covered materials compliance "Maintain and Strengthen", "Phase-In to Achieve Compliance", and "Phase-Out to Achieve Compliance." CalRecycle will receive jurisdiction exemption and extension applications and forward them to CAA for review and recommendation. The Administrator intends to use the Phase-In materials for extensions; Phase-Out for exclusions; and consider "Maintain" based on MRF acceptance.

Chapter 5 Responsible End Markets relies on a multi-state standard with normative references that need to be transparent and continually updated. The plan suggests incentivizing local end market capacity but isn't specific. California Recycling Market Development Zone program should be involved.

The statewide JPA group also is discussing coordination on Chapter 7 Education and Outreach, which draws extensively on local agency efforts

RECOMMENDED ACTION

Discussion of the initial SB 54 program plan.

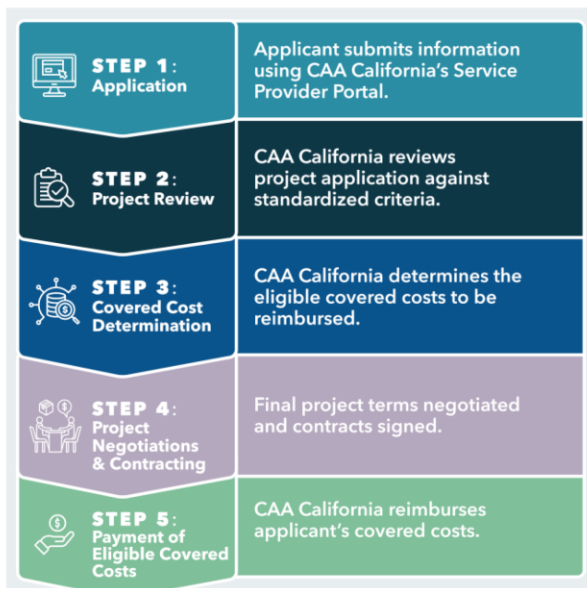
PRESENTED BY	**FISCAL IMPACT**	**MEETING DATE**	**ITEM NUMBER**
John Davis	Unknown reimbursements	August 13, 2026	**10**

Investing to Advance SB 54 Objectives

- CAA has developed a reimbursement process that determines, verifies and pays for eligible covered costs.
- Covered costs include system improvements, infrastructure, and education and outreach activities that further SB 54 objectives.
- Covered costs only include new or increased expenses to meet SB 54 objectives (e.g., costs that would have otherwise been incurred without SB 54 are not covered)
- CAA's reimbursement process includes:
  - Evaluation criteria to determine covered cost eligibility
  - A process for local jurisdictions and service providers to request reimbursement
  - Service agreements to provide reimbursement and track system performance
  - A method for CAA to disburse funds for reimbursement
- CAA's reimbursement process does not violate established contracts and franchise agreements.

A Five-Step Process

- CAA's reimbursement process is managed through CAA's Service Provider Portal, which administers a five-step application process to collect information, review projects, determine covered costs, negotiate and issue contracts, and pay costs.
- Applicants will submit financial and non-financial information that will allow CAA to fairly and equitably determine reimbursable costs.



Two Options for Funding

CAA's reimbursement process provides multiple funding options that differ in how funding is calculated:

- **Standard-Rate Funding Evaluation**: This option provides funding based on CAA's predetermined funding rates for specific projects or service types. It generally requires the applicant to submit less detailed cost documentation, aiming to provide applicants an option with a low level of administrative burden.
- **Actual or Modeled Cost:** This option involves a structured evaluation of actual or modeled costs that a project will incur. It requires much more information from the applicant and involves a detailed review of an applicant's baseline costs, project specific costs and supporting documentation.

Additional Incentive Payments

- CAA may also use an incentive-based payment, aiming to spur investment where covered cost reimbursement alone is unlikely to achieve the desired outcomes.

Incentive-based payment project examples
Achieving material contamination levels below target
Producing bales that consistently meet or exceed industry standards, or similar recyclability specifications

Incentive payment formula example	
Description	**Formula**
CAA California has an agreement to pay a MRF for the cost of processing new and additional CMCs. CAA California offers the MRF an additional incentive payment to achieve a contamination rate below 5%.	CAA California pays the MRF $100/ton for processing new and additional CMCs. CAA California pays the MRF an additional $10/ ton incentive payment for achieving the contamination rate below 5%.

Compliance Designations

Compliance Designation	Meaning
Maintain and Strengthen Compliance	Typically, materials that are already designated recyclable or compostable by CalRecycle
Phase-In to Achieve Compliance	These materials typically are not already designated recyclable or compostable by CalRecycle and, if applicable, do not meet required recycling rates. They have recycling challenges but show reasonable potential to meet targets over time, and CAA proposes to improve their recycling performance.
Phase-Out to Achieve Compliance	These materials are not designated recyclable or compostable, typically do not meet required recycling rates, and do not show reasonable potential to hit rates even with substantial interventions. These materials are designated to be discontinued from use.

Intervention Categories

- Incentivizing packaging design changes (e.g., eco-modulation)
- Increasing recycling access and material acceptance (e.g., route extensions, service expansion)
- Alternatives to curbside collection (e.g., retail drop-off, mail-back)
- Expanding and enhancing processing capabilities (e.g., MRF upgrades, recovery incentives, MRF expansion)
- Incentivizing reuse and refill
- Education & Outreach campaigns
- Developing and sustaining Responsible End Markets

Chapter 5 Responsible End Markets

Responsible End Markets (REMs)

- SB 54 defines REMs: "... a market in which the recycling and recovery of materials or the disposal of contaminants is conducted in a way that benefits the environment and minimizes risks to public health and worker health and safety."
- The chapter describes CAA's process to identify, verify and develop REMs, and it lays out CAA's guiding principles related to REMs, built off the organization's experience in Oregon and Colorado.

Preliminary Program Budget

CAA's 5-Year California Budget (in Millions of Dollars)

Budget Item $M	2027	2028	2029	2030	2031	Total
Collection Capital & Operating	$49 to $72	$108 to $212	$132 to $351	$180 to $539	$229 to $727	$721 to $1878
Processing Capital & Operating	$57 to $189	$131 to $505	$162 to $614	$260 to $1099	$321 to $1355	$931 to $3762
Transfer Facilities and Transportation	$6 to $19	$16 to $61	$20 to $85	$35 to $144	$51 to $202	$128 to $511
Compost Capital & Operating	$43	$66	$100	$133	$166	$508
Material Characterization Studies	$10 to $15	$20 to $31	$21 to $47	$22 to $62	$23 to $78	$96 to $233
Material Specific Investments and Operations	$208 to $336	$290 to $517	$355 to $705	$424 to $847	$653 to $1073	$1930 to $3478
REM Verification & Support	$3	$3	$3	$3	$3	$15
Source Reduction	$2 to $4	$2 to $3	$2 to $3	$2 to $3	$2 to $3	$10 to $16
Reuse & Refill	$70	$170 to $335	$220 to $490	$275 to $635	$350 to $800	$1085 to $2330
Education and Outreach	$46 to $117	$101 to $170	$166 to $251	$166 to $251	$166 to $251	$646 to $1038
Regulatory	$50 to $75	$10 to $20	$10 to $20	$10 to $20	$10 to $20	$90 to $155
Program Start-up	$10 to $20					
PRO Operations and Support	$41 to $55	$49 to $63	$53 to $62	$57 to $59	$61 to $64	$260 to $303
Program Reserves	$112 to $228	$120 to $253	$127 to $272	$135 to $298	$147 to $322	$641 to $1373
Closure and Transfer Plan	$100 to $200	$100 to $200	$100 to $200	$100 to $200	$100 to $200	$500 to $1000
Plastic Pollution Mitigation Fund	$500	$500	$500	$500	$500	$2500
TOTAL*	**$1257 to $1874**	**$1579 to $2726**	**$1839 to $3351**	**$2122 to $4255**	**$2553 to $5037**	**$9350 to $17243**

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Status of Board Supported Legislation

SUMMARY STATEMENT

These bills cleared the initial house, moved through second house policy committees and await appropriations committee votes before moving to the floor votes by August 31.

AB 762 Bans the sale of nicotine vapes in California unless they are refillable, rechargeable, and have a removable battery.

AB 864 Regulatory Streamlining for Solar Panel Recycling is a two-year bill now in the Senate inactive file after passing the Assembly and Senate Appropriations.

AB 2253 Deceptive Recycled Content Claims. The bill would require companies that make recycled content marketing claims to maintain documentation showing that the recycled material was diverted from the waste stream and clarifies that recycled content claims must be based on the actual recycled material in a product, as opposed to purchased credits.

SB 881 Support for Food Banks would extend the Farm to Fork Food Bank Tax Credit, which gives farmers a 15% tax credit for food donated to food banks, as well as the Emergency Food for Families Voluntary Contribution Tax Fund, which allows tax filers to donate funds to food banks when filing their taxes.

SB 936 Nitrous Oxide Cylinder and Flavor Ban. Would ban all flavored N_2O canisters as well as unflavored canisters with a volume greater than 8 grams, with an exemption for dentistry, automotive, restaurant, and industrial applications.

AB 2076 would ban the online sale of nitrous oxide to Californians and require retail locations to ensure that purchasers are of legal age.

SB 758 would ban the sale of nitrous oxide canisters except at grocery stores and other exempted locations given public health concerns

AB 1149 Plastic Bottle Market Development Payments. AB 1149 would extend Plastic Market Development incentives through 2029 and increase the payment ceiling.

RECOMMENDED ACTION

Update on active Board support legislation, no action needed.

PRESENTED BY	FISCAL IMPACT	MEETING DATE	ITEM NUMBER
John Davis	Unknown	August 13, 2026	11

MOJAVE DESERT AND MOUNTAIN INTEGRATED WASTE JOINT POWERS AUTHORITY

AGENDA MATTER

Board Member Comments.

SUMMARY STATEMENT

Comments by members of the Board.

RECOMMENDED ACTION

No action necessary.

PRESENTED BY		MEETING DATE	ITEM NUMBER
IVY ESQUIVEL		AUGUST 13, 2026	12